Message Text

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-----291345Z 110865 /45

R 291301Z JAN 77

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 9291

INFO ALL EC CAPITALS 0325

USMISSION GENEVA

USMISSION EC BRUSSELS

USMISSION NATO

AMEMBASSY BERN

AMEMBASSY LISBON

AMEMBASSY MADRID

AMEMBASSY ABU DHABI

AMEMBASSY ALGIERS

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AMEMBASSY DOHA

AMEMBASSY JAKARTA

AMEMBASSY JIDDA

AMEMBASSY KUWAIT

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AMEMBASSY MUSCAT

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AMEMBASSY TEHRAN

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CONFIDENTIAL SECTION 01 OF 02 PARIS 02956

E.O. 11652:GDS

TAGS: ENRG, FR, OPEC

SUBJECT: FRENCH VIEWS ON TWO-TIER PRICING AND BARRE

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PLAN OIL EXPENDITURE CEILING FOR 1977

REF: (A) STATE 015338; (B) 1976 PARIS 37946;

(C) PARIS 00094

1. SUMMARY: JANUARY 27, DIRECTOR GOF'S PRINCIPAL PETROLEUM PLANNING AND REGULATORY BUREAU OUTLINED

(A) FRENCH THINKING ON PROBLEMS PRESENTED BY OPEC TWO-TIERRED PRICE SYSTEM, AND (B) ASSUMPTIONS UPON WHICH GOVERNMENT WAS BASIRG ITS STRATEGY FOR ACHIEVING 1977 OIL IMPORT BILL OF NO MORE THAN 55 BILLION FRANCS. END. SUMMARY

2. ON JANUARY 27, GERARD PIKETTY, WHO HEADS MINISTRY OF INDUSTRY AND RESEARCH'S DIRECTION DES CARBURANTS (DICA) DISCUSSED CURRENT GOF PETROLEUM PLANNING WITH FEA ASSISTANT ADMINISTRATOR CLEMENT B. MALIN AND EMBASSY ECONOMIC OFFICER. DISCUSSION OPENED WITH PIKETTY RESPONDING TO MALIN'S REQUEST FOR FRENCH ANALYSIS OF OPEC TWO-TIER PRICE SYSTEM. ALTHOUGH FRANCE SHOULD TAKE SOME COMFORT FROM FACT THAT PRESENT TRADE PATTERNS HAVE IT RECEIVING ABOUT 45 PERCENT OF ITS TOTAL OIL IMPORTS FROM PRICE MODERATES SAUDI ARABIA AND VAE, PIKETTY SAID OVERALL PROGNOSIS OF TWO-TIER SYSTEM POINTED UP SEVERAL MAJOR PROBLEMS FOR FRENCH OIL IMPORT POLICY. PRINCIPAL AMONG THESE ARE: (A) WITH COMPETITIVE DEMAND FOR LESS EXPENSIVE OIL NATURALLY SOARING, FRANCE COULD LOSE MAJOR PART OF ITS SAUDI AND UAE SUPPLY IF THESE COUNTRIES' PRODUCTION INCREASES WERE INADEQUATE. CONVERSELY, HE NOTED, EVEN IF NEW SAUDI PRODUCTION PROGRAM COMES ON STRONG. FRANCE WILL HAVE TO SCRAMBLE TO GET INCREASED SHARE IT HOPES TO OBTAIN; (B) FRANCE'S DOMESTIC MARKET WILL DEMONSTRATE SOME IMBALANCE AS INTERNATIONAL ONE. HOW SHOULD COMPETITIVE POSITION CONFIDENTIAL.

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BETWEEN COMPANIES WITH GREATER OR LESSER ACCESS TO LOWER PRICED OIL BE EQUILIBRATED? GOF HAD NO RPT NO ANSWER TO THIS PROBLEM YET, PIKETTY SAID, BUT ONE DECISION HAD BEEN MADE, VIZ: "CAISSE DE COMPENSATION" SCHEME (PARA 5, REF B) WAS GOING TO BE REJECTED ON GROUNDS THAT ANY COMPENSATION DUTIES LEVIED ON THOSE COMPANIES IN BEST POSITION TO SUPPLY CHEAPER OIL TO FRANCE (I.E. AMAMCO PARTNERS) WOULD ENCOURAGE DIVERSION AT THESE SUPPLIES TO OTHER NATIONAL MARKETS WHERE THEY WERE NOT TAXES; AND (C) NEW TWO-TIER SYSTEM MAY SOON FORCE GOF TO MAKE ANOTHER ROUND OF POLITICALLY SENSITIVE RETAIL PRICE CHANGES. UNDER PRESENT TWO-TIER SYSTEM, HE CONTINUED. IT WAS VERY DIFFICULT TO PROJECT IMPORT COSTS AND TO GUAGE RETAIL PRICES MOST APPROPRIATE TO MEET PLANNED CONSUMPTION AND EXPENDITURE CEILINGS. A DECISION ON NEW GASOLINE AND HEATING OIL PRICES WOULD, HOWEVER, HAVE TO BE MADE "WITHIN THE NEXT FEW WEEKS." JUST AS SOON AS FIRST MAJOR QUANTITIES OF TWO-TIER OIL START

HITTING FRENCH MARKET.

3. TURNING TO GOF STRATEGY FOR KEEPING 1977 OIL IMPORT BILL AT OR BELOW BARRE PLAN LIMIT OF 55 BILLION, PIKETTY MAINTAINED 1976 FIGURES SHOW THAT FRANCE WAS JUST ABLE TO MEET 51 BILLION FRANC CEILING FOR THAT YEAR, (N.B. INDUSTRY SOURCES TELL US 51 BILLION FRANCS CLAIM SHOULD BE TAKEN WITH GRAIN OF SALT. AMOUNT SEEMS TO HAVE BEEN MASSAGED DOWNWARD THROUGH CONSIDERABLE

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-----291345Z 110860 /45

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FROM LAST HALF OF DECEMBER TO FIRST HALF OF JANUARY.) THIS YEAR, PIKETTY SAID, GOF WAS HYPOTHESIZING THAT 55 BILLION FRANCS IMPORT BILL WOULD BE POSSIBE GIVEN: (A) TOTAL PETROLEUM CONSUMPTION REDUCTION OF 1 PERCENT FROM 1976 (76 FIGURE NOW ESTIMATED AT 104 MILLION TONS) -- A TARGET WHICH, PIKETTY ADMITTED, OIL COMPANY OFFICIALS THOUGHT SEVERAL POINTS TOO LOW; (B) AN OVERALL INCREASE IN PRICE OF OIL IMPORTS OF 7.5 PERCENT: (C) A FRANC WHICH WOULD "STAY FIRM" IN INTERNATIONAL MONEY MARKETS (THIS USUALLY MEANS 4.8 TO ONE US DOLLAR OR STRONGER); AND (D) GOOD WEATHER. MALIN INQUIRED ABOUT ADDITIONAL CONSUMPTION WHICH MIGHT BE NECESSITATED BY FRANCE'S INDUSTRIAL BASE ATTEMPTING TO MOVE OUT OF RECESSION DURING 1977. PIKETTY ANSWERED BY OUTLINING MEASURES GOF SAW AS PROVIDING OPPORTUNITIES TO ORCHESTRATE DOMESTIC CONSUMPTION; (A) FIRM CEILINGS ON USE OF HOME HEATING AND SOME HEAVIER DISTILLATE OILS; (B) CONTINUED INCREASES IN USE OF COAL FOR ELECTRICITY GENERATION, AND (C) COOPERATION OF FRANCE'S MOTORISTS IN PROGRAM OF VOLUNTARY RESTRAINT. **GAMMON**

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: POLICIES, PETROLEUM, PRICE INDEXES, GOVERNMENT EXPENDITURES

Control Number: n/a

Copy: SINGLE Sent Date: 29-Jan-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am

Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977PARIS02956
Document Source: CORE

Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Format: TEL

Film Number: D770033-0032

From: PARIS

Handling Restrictions: n/a

Image Path:

ISecure: 1

Legacy Key: link1977/newtext/t1977015/aaaaaeek.tel

Line Count: 204 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: 343171d9-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 4
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 77 STATE 15338, 77 PARIS 94

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 12-Nov-2004 12:00:00 am

Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3593198 Secure: OPEN Status: NATIVE

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To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/343171d9-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009